

Message Text

PAGE 01 NATO 02039 01 OF 02 132005Z

64

ACTION EUR-25

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C O N F I D E N T I A L SECTION 1 OF 2 USNATO 2039

E.O. 11652: GDS 12-31-80

TAGS: PFOR, NATO

SUBJ: AD-70 SPRING 1974 REPORT

REF: (A) USNATO 1442 (B) USNATO 1806

FOLLOWING IS TEXT (ALONG WITH MISSION'S COMMENTS) OF DRAFT
AD-70 SPRING 1974 REPORT WHICH WILL BE DISCUSSED AT A PRIVATE
MEETING CHAIRED BY ASYG HUMPHREYS ON APRIL 19. WE INTEND TO
DRAW UPON EXISTING WASHINGTON GUIDANCE DURING THAT MEETING.

BEGIN TEXT.

EXECUTIVE WORKING GROUP ON THE STUDY OF
ALLIANCE DEFENCE PROBLEMS FOR THE 1970S

ALLIANCE DEFENCE PROBLEMS FOR THE 1970S (SPRING 1974)

DRAFT REPORT BY THE DEFENCE PLANNING COMMITTEE
IN PERMANENT SESSION

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PAGE 02 NATO 02039 01 OF 02 132005Z

INTRODUCTION

BACKGROUND AND SCOPE

1. IT IS NOW THREE AND A HALF YEARS SINCE MINISTERS APPROVED THE ORIGINAL AD 70 REPORT(1). THE DEFENCE PROGRAMMES OF COUNTRIES DURING THIS PERIOD HAVE BEEN DEVELOPED WITH ITS RECOMMENDATIONS CONSTANTLY IN MIND AND IN PARTICULAR THOSE APPROVED BY MINISTERS IN DECEMBER 1971 WHEN THE DETAILED SUBMISSIONS OF THE NATO MILITARY AUTHORITIES WERE CONSIDERED AND CERTAIN OVERALL PRIORITIES ESTABLISHED(2).

2. FURTHERMORE IT HAS BEEN FOUND POSSIBLE, IN LARGE MEASURE, TO MONITOR THE DETAILED HIGH PRIORITY AND OTHER RECOMMENDATIONS FOR FORCE IMPROVEMENTS RESULTING FROM AD 70 THROUGH THE MEDIUM OF THE DEFENCE PLANNING REVIEW. INDEED THE FORCE GOALS FOR 1975-1980 WHICH WERE APPROVED BY THE DEFENCE PLANNING COMMITTEE IN PERMANENT SESSION IN APRIL THIS YEAR AND WHICH LIE BEFORE MINISTERS AT THE SAME TIME AS THIS REPORT ADDRESS THESE VERY ISSUES ON A COUNTRY BY COUNTRY BASIS.

3. THE REPORT WHICH FOLLOWS SETS OUT, AS WAS THE CASE IN THE AD 70 REPORT OF 1973(3) THE STRENGTHS AND WEAKNESSES OF NATO'S FORCE CAPABILITIES ON A REGIONAL AND FUNCTIONAL BASIS.

(1) DPC/D(70)22(FINAL), 10TH DECEMBER, 1970.

(2) DPC/D(71)27, 29TH NOVEMBER, 1971.

(3) DPC/D(73)7, 30TH MAY, 1973.

IT ALSO COVERS THOSE SUPPORTING PROGRAMMES WHERE THERE EXIST MATTERS OF SUBSTANCE TO WHICH THE ATTENTION OF MINISTERS SHOULD BE DRAWN. THERE IS ALSO A SECTION ON CERTAIN FINANCIAL ECONOMIC ASPECTS OF DEFENCE PLANNING.

4. A DETAILED STUDY OF CERTAIN "BASIC ISSUES OF DEFENCE PLANNING" ARISING FROM THE DECISIONS OF MINISTERS AT THEIR LAST MEETING(1) HAS BEEN MADE AVAILABLE TO MINISTERIES OF DEFENCE(2). IN ADDITION IT IS CONSIDERED THAT CERTAIN ADDITIONAL ISSUES SHOULD BE STUDIED WITH A VIEW TO ESTABLISHING, BY THE NEXT MINISTERIAL MEETING, GUIDELINES FOR SUBSEQUENT ADOPTION IN THE DEFENCE PROGRAMMES OF COUNTRIES. THESE ADDITIONAL AREAS HAVE BEEN CONFIDENTIAL

PAGE 03 NATO 02039 01 OF 02 132005Z

SELECTED FOLLOWING THE STUDY MADE BY THE NATO MILITARY AUTHORITIES OF THE MIDDLE EAST WAR(3). DETAILS ARE SET OUT IN PART II BELOW.

5. ACCOUNT ALSO HAS BEEN TAKEN OF THE WORK BEING CARRIED OUT WITHIN NATO TO SEEK PRACTICAL WAYS AND MEANS TO IMPLEMENT MEASURES FOR THE STRENGTHENING OF THE LOCAL FORCES OF GREECE AND TURKEY(4).

6. IN LIGHT OF THE ABOVE THIS REPORT HAS BEEN PREPARED IN FOUR MAIN PARTS SUB-DIVIDED AS FOLLOWS:

PART I -FORCE CAPABILITIES OF ACE/ACCLANT/ ACCHAN

14 PAGES

-GREEK AND TURKISH LOCAL FORCES 1/2 PAGE
-INFRASTRUCTURE 4 PAGES
-COMMUNICATIONS 2 PAGES

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- (1) DPC/D(73)30, 30TH NOVEMBER, 1973.
(2) AC/281-D(74)1. THIS WILL BE BASED ON COUNTRY INPUTS DUE
19TH APRIL.
(3) MCM-17-74 AND MCN--74.
(4) DPC/D(73)7, 30TH MAY, 1973, PARAGRAPH 39.
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-CO-OPERATION IN ARMAMENTS
RESEARCH, DEVELOPMENT AND PRODUCTION. 5 PAGES
-FINANCIAL AND ECONOMIC BACKGROUND. 4 PAGES
PART II -"BASIC ISSUES OF DEFENCE PLANNING" 4 PAGES
PART III -CONCLUSIONS. 2 PAGES
PART IV -RECOMMENDATIONS 1 PAGE
TOTAL 37 PAGES
SINGLE SPACING

COMMENT: WE NOTE THAT PART I (ABOVE) DOES NOT INCLUDE SECTIONS
ON CIVIL PREPARADNESS, CRISIS MANAGEMENT, PUBLIC UNDERSTANDING
OR COOPERATION IN LOGISTICS. MISSION PROPOSES TO ASK FOR BRIEF
SUMMARIES OF ON-GOING EFFORTS IN THOSE AREAS THAT ARE NOT
COVERED BY DETAILED REPORTS THIS YEAR. END COMMENT.

PART I - FORCE CAPABILITIES AND SUPPORTING PROGRAMMES

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CONFIDENTIAL

PAGE 04 NATO 02039 01 OF 02 132005Z

CONTENTS OF AC/281-REPORT (74)2.
PARAGRAPHS 1 TO 26 VERBATIM.

CONFIDENTIAL

PAGE 01 NATO 02039 02 OF 02 132025Z

64
ACTION EUR-25

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C O N F I D E N T I A L SECTION 2 OF 2 USNATO 2039

ANNEX TO BE DELETED BUT SOME EXHORTATION INCLUDED
THAT MINISTRIES OF DEFENCE READ IT.
PARAGRAPHS 27 TO 31 (CONCLUSIONS) WILL NEED
REDRAFTING AND PERHAPS REPOSITIONING IN THE FORM
OF DEFENCE PLANNING COMMITTEE IN PERMANENT SESSION
CONCLUSIONS.

ACCLANT
CONTENTS OF AC/281-REPORT (74)1, ANNEX I.
PARAGRAPH 1 TO 7 VERBATIM.
PARAGRAPH 8 AS FOR PARAGRAPHS 27 TO 31 OF ACE REPORT.

ACCHAN
CONTENTS OF AC/281-REPORT(74)1, ANNEX II.
SAME TREATMENT AS FOR ACCLANT.
GREEK AND TURKISH LOCAL FORCES
A REFERENCE TO THE ACTIVITIES OF THE SPECIAL SUB-GROUP
REFERRING BACK TO THE ACE FORCE CAPABILITIES REPORT ON
THE SOUTHERN REGION.
INFRASTRUCTURE
SUMMARY OF AC/281-REPORT(74)4.
THERE ARE PROBLEMS IN PUTTING UP ILLUSTRATIVE
EXAMPLES (THE ANNEX) TO MINISTERS. SUGGEST
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PAGE 02 NATO 02039 02 OF 02 132025Z

WE SHOULD SUBSUME THE ANNEX INTO THE CONCLUSIONS
(PARAGRAPHS 8 AND 9)--THESE NEED STRENGTHENING
ANYWAY.
PARAGRAPHS 1 TO 7 VERBATIM.
COMMUNICATIONS
SUMMARY OF AC/281-REPORT(74)3.
APART FROM THE COMPLEXITY OF THE CURRENT TEXT,
THERE SEEMS A NEED FOR SOME SUITABLE OVERALL
CONCLUSIONS.
CO-OPERATION IN ARMAMENTS RESEARCH, DEVELOPMENT AND
PRODUCTION
STILL AWAITED.
FINANCIAL AND ECONOMIC BACKGROUND
TO BE SUBMITTED LATER.
PART II--BASIC ISSUES OF DEFENCE PLANNING
FOLLOW-UP TO DPC/D(73)30
THIS SECTION WILL CONTAIN A SUMMARY OF WHERE COUNTRIES
STAND IN THE MULTITUDE OF ISSUES RAISED IN THE
MINISTERIAL PAPER UNDER:
-SHELTERS FOR AIRCRAFT AND PROTECTION OF AIRFIELDS.
-ARMOUR/ANTI-ARMOUR.
-WAR RESERVE STOCKS.

THERE WILL BE AN INTRODUCTORY PARAGRAPH LINKING THE

NEED FOR "BASIC ISSUES" TO AD 70 AND THE FORCE GOALS
EXERCISE.
NEW ISSUES

STATUS REPORTS PROVIDED BY SHAPE/ACCLANT:
-MOBILE AIR DEFENCE SYSTEMS.
-ELECTRONIC WARFARE.
-MODERN MUNITIONS FOR AIRCRAFT AND SHIPS.

PART III--CONCLUSIONS

GENERAL COMMENT ON PARTS I AND II, (SPECIFIC COMMENT
WILL BE REQUIRED ON MAJOR NATO COMMANDERS'
RECOMMENDATIONS ON "AREAS REQUIRING ACTION OR ADDED
EMPHASIS").

A SECTION ON FUTURE WORK AS BELOW.

FUTURE WORK

THE PRACTICABILITY OF IMPLEMENTING THE MEASURES
RECOMMENDED BY THE MILITARY COMMITTEE RESULTING FROM THE ORI-
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PAGE 03 NATO 02039 02 OF 02 132025Z

GINAL AD 70 REPORTS(1) HAS, BY NOW, BEEN FULLY CONSIDERED BY
COUNTRIES. MOREOVER THE GREATER PART OF SUCH MEASURES, WHEN
THESE HAVE NOT BEEN INCLUDED IN COUNTRY PLANS, HAVE BEEN ACCEPTED
BY COUNTRIES AS FORCE GOALS EXTENDING THROUGH TO 1980 AND
THESE HAVE BEEN ADOPTED AS THE BASIS FOR NATIONAL PLANNING.
THERE REMAIN, OF COURSE, CERTAIN, AND IN SOME CASES, SUB-
STANTIAL DEFICIENCIES ESPECIALLY ON THE SOUTHERN FLANK
WHERE GREECE AND TURKEY CONTINUE TO STAND IN NEED OF EXTERNAL
ASSISTANCE IF THEIR MINIMUM MILITARY IMPROVEMENTS ARE TO
BE ACHIEVED.

IN THE LIGHT OF THE ABOVE IT IS CONSIDERED THAT THE
MONITORING OF AD 70 MEASURES, TOGETHER WITH SUCH BROAD
ASSESSMENTS OF CAPABILITIES ON A REGIONAL AND FUNCTIONAL BASIS,
SHOULD IN FUTURE BE CARRIED OUT AS PART OF THE DEFENCE PLANNING
REVIEW. THIS WOULD ALSO BE AN APPROPRIATE FORUM FOR THE
NECESSARY FINANCIAL AND ECONOMIC CONSIDERATIONS.

COMMENT: EFFECT OF FOREGOING WOULD BE ELIMINATION OF FUTURE
DETAILED ANNUAL AD-70 SPRING REVIEW. WE WILL BE GUIDED BY WASH-
INGTON'S DESIRE (STATE 7382) TO RETAIN AND IMPROVE THE ANNUAL
AD-70 SPRING REVIEW. END COMMENT.

IF THIS WERE TO BE AGREED THEN IT IS CONSIDERED THAT THE
1975 REPORT SHOULD TAKE THE FORM OF A MID-TERM REVIEW OF
THE MAIN FACTORS FROM WHICH THE ORIGINAL AD 70 REPORT WAS
PREPARED. THE EXACT SCOPE OF SUCH A REPORT WOULD NEED FURTHER
STUDY, BUT IN GENERAL TERMS IT WOULD REVIEW THOSE PARTS OF THE
AD 70 REPORT DEALING WITH THE EAST-WEST BALANCE, NATO STRATEGY,
AND RESOURCES. IN THE LIGHT OF ANY CONCLUSIONS REACHED IT MIGHT
THEN BE APPROPRIATE TO ESTABLISH WHAT, IF ANY, CHANGES WOULD BE
NEEDED IN THE PRIORITIES FOR DEFENCE PLANNING ESTABLISHED BY
MINISTERS IN 1971(1). THE RESULT OF SUCH A STUDY WOULD NOT ONLY

(1) DPC/D(70 22(FINAL) AND DPC/D(71)27.

SERVE THE PURPOSE OF CONFIRMING THE BASIC PRINCIPLES OF DEFENCE
FOR THE ALLIANCE BUT WOULD ALSO PROVIDE A GUIDE FOR DETAILED
FORCE PLANNING IN THE DEFENCE PLANNING REVIEW FOR THE REMAINDER
OF THE 1970S.

CONFIDENTIAL

PAGE 04 NATO 02039 02 OF 02 132025Z

COMMENT: ACCORDING TO IS, EWG, IN PREPARING 1975 REPORT, WOULD
REVIEW BASIC ASSUMPTIONS ON WHICH ORIGINAL AD-70 REPORT WAS
BASED, IDENTIFY CHANGES IN THOSE ASSUMPTIONS AND ASSESS THE
IMPLICATIONS OF THOSE CHANGES FOR NATO'S DEFENCE PLANNING.
END COMMENT.

PART IV--RECOMMENDATIONS
TO FOLLOW.
END TEXT. RUMSFELD

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